

Message Text

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ACTION IO-13

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DHA-02 HEW-04 OMB-01 OES-06 DIWY-01 SIL-01 LAB-04
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ROME FOR FAO

E.O. 11652: N/A
TAGS: EGEN, UN, ECOSOC, SHUM, SOCI, SGEN
SUBJECT: 62 ND (SPRING) ECOSOC: ORGANIZATION OF US DELEGATION
AND MAJOR ISSUES

REF: USUN 942

1. SUMMARY: THE 62ND (SPRING) SESSION OF THE ECONOMIC
AND SOCIAL COUNCIL (ECOSOC) WILL MEET IN NEW YORK FROM
APRIL 12 TO MAY 13. THE MISSION PROPOSES THAT THE DELEGA-
TION BE HEADED BY AMBASSADOR YOUNG, ASSISTED BY AMBASSADOR
WELLS (OVER-ALL COORDINATION), MINISTER KITCHEN, MR. ALLARD
LOEWENSTEIN (IF PRESENT, ON HUMAN RIGHTS QUESTIONS), MRS.
JEAN PICKER (SOCIAL DEVELOPMENT), AND MEMBERS OF THE USUN
ECOSOC STAFF. THE PROVISIONAL AGENDA IS CONTAINED IN UN
DOCUMENT E/5917. THE PRINCIPAL ISSUES AT THE MEETING ARE
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IN THE REALM OF HUMAN RIGHTS AND SOCIAL DEVELOPMENT, OF
WHICH THE MOST IMPORTANT CONCERN IS THE DECADE FOR ACTION
TO COMBAT RACISM AND RACIAL DISCRIMINATION. WE WILL ALSO
WANT TO FOLLOW UP ON OUR INITIATIVE FOR A WORKING GROUP ON
THE PLACE OF SOCIAL DEVELOPMENT IN THE UN SYSTEM AND TO FOCUS ON
QUESTIONS ARISING FROM THE DECADE FOR WOMEN. ON THE ECONOMIC AND
ORGANIZATIONAL SIDE, THE ONLY MAJOR ISSUE IS LIKELY TO BE THE
RELATIONSHIP BETWEEN THE UN AND THE INTERNATIONAL FUND FOR
AGRICULTURAL DEVELOPMENT (IFAD) (SEE REFTTEL). END SUMMARY.

2. ORGANIZATION. AMBASSADOR YOUNG SHOULD HEAD THE DELEGATION TO THE 62ND ECOSOC. HUMAN RIGHTS IS THE PRINCIPAL SUBJECT OF THE SPRING ECOSOC, AND HIS POSITION AS HEAD OF THE DELEGATION WILL BE CLEAR EVIDENCE OF OUR COMMITMENT TO HUMAN RIGHTS AND OUR INTEREST IN WORKING THROUGH THE UNITED NATIONS IN THIS CAUSE. AS HEAD OF OUR DELEGATION, HE SHOULD MAKE OUR MAJOR STATEMENT ON HUMAN RIGHTS, EITHER TO PRESENT NEW INITIATIVES OR EVIDENCE OF HOW WE PLAN TO TRANSLATE OUR VIEWS INTO ACTION. AMBASSADOR WELLS SHOULD BE HIS PRINCIPAL ALTERNATE REPRESENTATIVE, OR DEPUTY, RESPONSIBLE FOR COORDINATING ALL U.S. POSITIONS AT ECOSOC, WHETHER ECONOMIC, SOCIAL, OR HUMAN RIGHTS. PAST EXPERIENCE HAS SHOWN THAT IT IS ESSENTIAL TO HAVE A SENIOR-LEVEL PERSON RESPONSIBLE FOR OVER-ALL COORDINATION IN VIEW OF THE CLOSE RELATIONSHIP AND EVENTUAL BARGAINING TRADE-OFFS AMONG RESOLUTIONS ON ECONOMIC, SOCIAL, AND HUMANITARIAN AFFAIRS. MINISTER KITCHEN WILL BE AVAILABLE AS NEEDED.

3. MRS. JEAN PICKER SHOULD BE ON THE DELEGATION AS SPECIAL ADVISER, RESPONSIBLE FOR SOCIAL DEVELOPMENT QUESTIONS. USUN OFFICERS SHOULD PROVIDE THE REMAINING STAFFING FOR WORK IN PLENARY AND IN THE SOCIAL COMMITTEE AND ECONOMIC COMMITTEES. (SEE UN DOCUMENT E/5900 FOR AN INITIAL BREAKDOWN OF WORK BETWEEN COMMITTEES.)

4. AT THE MOMENT WE WOULD LEAVE OPEN PLANS FOR ADDITIONAL ADVISERS FROM WASHINGTON. THE DEPARTMENT MAY SEND ONE OR LIMITED OFFICIAL USE
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TWO PEOPLE IF IT SEEMS NECESSARY.

5. GENERAL ATMOSPHERE OF THE ECOSOC. THE ATMOSPHERE OF THE MEETING SHOULD BE GOOD, WITH HUMAN RIGHTS THE ONLY MAJOR POLITICAL UNCERTAINTY. AT THE COMMISSION FOR SOCIAL DEVELOPMENT ALL DECISIONS WERE TAKEN BY CONSENSUS. THE HUMAN RIGHTS COMMISSION WAS MARKED BY A CERTAIN DEGREE OF TENSION BUT ALSO BY COOPERATION BETWEEN THE U.S. AND MOST OF THE NON-ALIGNED. ON THE ECONOMIC SIDE THIS IS NOT A TIME FOR CONFRONTATION; IT IS UNLIKELY THAT THE G-77 WILL PICK THE 62ND ECOSOC AS A PLACE TO CHALLENGE US OR THE WEST IN GENERAL -- ESPECIALLY SINCE THE SPRING SESSION IS PRIMARILY "SOCIAL AND HUMANITARIAN." THERE ARE, HOWEVER, SOME ISSUES ON THE AGENDA OF THE 62ND ECOSOC WHICH MIGHT GENERATE SOME DEGREE OF HEAT. THE MOST IMPORTANT OF THESE IS UNDOUBTEDLY THE DECADE FOR ACTION TO COMBAT RACISM. ANOTHER MIGHT BE THE QUESTION OF THE RELATIONSHIP BETWEEN IFAD AND THE GENERAL ASSEMBLY.

6. HUMAN RIGHTS AND SOCIAL DEVELOPMENT ISSUES. THE AGENDA ITEMS PERTAINING TO HUMAN RIGHTS AND SOCIAL DEVELOPMENT, WHICH WILL REQUIRE THE MOST CAREFUL ATTENTION AND PREPARATION PRIOR TO THE SESSION, ARE: 1) DECADE FOR ACTION TO COMBAT RACISM AND RACIAL DISCRIMINATION, AND 2) THE U.S. PROPOSAL ADOPTED

AT THE JANUARY SESSION OF THE COMMISSION FOR SOCIAL DEVELOPMENT (CSD), CALLING FOR ESTABLISHMENT OF AN AD HOC WORKING GROUP TO STUDY THE FUTURE ROLE OF THE SOCIAL DEVELOPMENT COMPONENT IN THE UN SYSTEM. WE SHOULD ALSO FOCUS ON THE PROGRAM OF THE DECADE FOR WOMEN AND THE QUESTION OF WHETHER OR NOT THE U.S. WILL ACTIVELY SUPPORT OR CONTRIBUTE TO THE ESTABLISHMENT OF THE INTERNATIONAL RESEARCH AND TRAINING INSTITUTE FOR THE ADVANCEMENT OF WOMEN AND THE VOLUNTARY FUND FOR THE WOMEN'S DECADE.

7. THE DECADE FOR ACTION TO COMBAT RACISM WILL BE DISCUSSED IN PLENARY. AS THE WORLD CONFERENCE TO COMBAT RACISM AND RACIAL DISCRIMINATION IS SCHEDULED TO TAKE PLACE IN 1978, THE
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RESOLUTIONS ADOPTED PERTAINING TO THE CONFERENCE AT THE FORTHCOMING SESSION OF THE ECOSOC WILL BE OF CRUCIAL IMPORTANCE TO THE U.S. AND OTHER WESTERN NATIONS WHO, FOLLOWING ADOPTION OF RESOLUTION 3379 (XXX) EQUATING ZIONISM WITH RACISM, HELD THE POSITION THAT THEY WOULD NOT PARTICIPATE IN THE ACTIVITIES OF THE DECADE UNLESS THEY WERE SATISFIED THAT RESOLUTION 3379 WAS NO LONGER INCLUDED IN THE TERMS OF REFERENCE. THE RESOLUTIONS ON THE DECADE AND ON THE CONFERENCE PASSED AT THE 31ST GENERAL ASSEMBLY MAKE NO EXPLICIT MENTION OF RESOLUTION 3379, ALTHOUGH THE GUIDELINES FOR THE CONFERENCE INCLUDE A CALL FOR A FULL IMPLEMENTATION OF ALL RESOLUTION BEARING ON RACISM AND RACIAL DISCRIMINATION.

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8. THE U.S. MUST AT THIS POINT DECIDE WHETHER IT WILL ACTIVELY SEEK A FORMULA FOR RESUMING PARTICIPATION IN THE DECADE AND IN THE CONFERENCE OR WHETHER IT WILL CONTINUE ITS POLICY OF NON-PARTICIPATION. THERE HAVE BEEN SOME IMPORTANT DEVELOPMENTS SINCE THE PASSAGE OF RESOLUTION 3379 WHICH LEAVE THE DOOR OPEN FOR A U.S. INITIATIVE TO RETURN TO PARTICIPATION IN THE DECADE. THE GOVERNMENT OF GHANA, WHICH HAD OFFERED TO ACT AS HOST TO THE CONFERENCE, ANNOUNCED IN FEBRUARY THAT IT HAD TO WITHDRAW ITS OFFER FOR FINANCIAL REASONS. AS OF THIS DATE NO OTHER GOVERNMENT HAS OFFERED TO HOST THE CONFERENCE AND, FAILING SUCH AN OFFER, THE CONFERENCE WOULD BE HELD IN GENEVA OR NEW YORK. FOR THE PAST YEAR, THAT IS, AT THE 1976 HUMAN RIGHTS COMMISSION, THE 60TH ECOSOC, AND THE 31ST GENERAL ASSEMBLY THE AFRICAN STATES HAVE MADE A CONCERTED EFFORT TO MINIMIZE THE EFFECT OF RESOLUTION 3379, AS REFLECTED IN THE RESOLUTIONS AS FINALLY ADOPTED BY THE 31ST GA. IT IS SIGNIFICANT TO NOTE THAT THE AGENDA ITEM ON THE LIMITED OFFICIAL USE
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DECADE WAS NOT EVEN DISCUSSED AT THE 1977 SESSION OF THE HUMAN RIGHTS COMMISSION (HRC) WHICH ENDED MARCH 11. ON THE OTHER HAND, THE RECENT AFRO-ARAB SUMMIT DECLARATION CONDEMNED ZIONISM IN THE SAME PARAGRAPH AS RACISM AND COLONIALISM. THE MISSION IS CURRENTLY STUDYING POSSIBLE STEPS WHICH THE U.S. COULD TAKE TO SEPARATE RESOLUTION 3379 FROM THE TERMS OF REFERENCE OF THE CONFERENCE AS A STEP TOWARDS U.S. PARTICIPATION AND WILL BE FORWARDING ITS SUGGESTIONS TO THE DEPARTMENT.

9. OTHER HUMAN RIGHTS MATTERS. THE ECOSOC WILL HAVE BEFORE IT THE REPORT OF THE 33RD SESSION OF THE HUMAN RIGHTS COMMISSION WHICH WILL INCLUDE SEVERAL DRAFT RESOLUTIONS IT APPROVED. THESE WILL INCLUDE THE RESOLUTION ON CHILE, OF WHICH THE U.S. IS A CO-SPONSOR, AND TWO RESOLUTIONS ON SOUTHERN AFRICA. ONE OF THESE RESOLUTIONS, WHICH THE U.S. SUPPORTED AT THE HUMAN RIGHTS COMMISSION, RECOMMENDS THAT THE GA DECLARE 1978 AS INTERNATIONAL ANTI-APARTHEID YEAR. THIS RESOLUTION COULD CONTRIBUTE TO OUR EFFORTS TO DIVERT THE FOCUS OF THE 1978 WORLD CONFERENCE AWAY FROM THE ZIONISM ISSUE.

10. ANY POSSIBLE U.S. INITIATIVES IN THE AREA OF HUMAN RIGHTS SHOULD BE FORMULATED WITHIN THE NEXT FEW WEEKS TO ALLOW SUFFICIENT TIME FOR WIDE CONSULTATION. IN THIS REGARD, WE WOULD APPRECIATE IN PARTICULAR DEPARTMENT THINKING CONCERNING FOLLOW-UP TO THE INITIATIVES DISCUSSED IN THE PRESIDENT'S UN SPEECH, I.E. MOVING THE HUMAN RIGHTS COMMISSION BACK TO NEW YORK, MORE FREQUENT SESSIONS OF THE COMMISSION, AND DESIGNATION OF A HIGH COMMISSIONER FOR HUMAN RIGHTS.

11. SOCIAL DEVELOPMENT. THE COMMISSION FOR SOCIAL DEVELOPMENT ADOPTED A RESOLUTION ON REINFORCING THE SOCIAL DEVELOPMENT

SECTOR WITHIN THE UN. THIS RESOLUTION, BASED ON AN INITIATIVE BY THE U.S. DELEGATION, RECOMMENDS THAT THE ECOSOC INVITE THE SECRETARY GENERAL TO APPOINT A SMALL WORKING GROUP OF EXPERTS TO STUDY AND MAKE RECOMMENDATIONS FOR IMPROVEMENT OF THE OPERATIONAL EFFECTIVENESS OF SOCIAL DEVELOPMENT ACTIVITIES.
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TIES AND TO STUDY THE FUTURE ROLE OF THE SOCIAL DEVELOPMENT COMPONENT WITHIN THE UN SYSTEM. THE RESOLUTION REFLECTS WIDESPREAD CONCERN THAT THE SOCIAL DEVELOPMENT COMPONENT OF UN PROGRAMS HAS BEEN INCREASINGLY NEGLECTED AND THAT THE CURRENT ORGANIZATION OF THE SECRETARIAT UNITS INVOLVED IN SOCIAL DEVELOPMENT ACTIVITIES CONTRIBUTES TO A FRAGMENTED APPROACH.

12. SOME DELEGATIONS EXPRESSED CONCERN THAT IN AGREEING TO THE ESTABLISHMENT OF THE WORKING GROUP THE COMMISSION WAS ABROGATING PART OF ITS OWN FUNCTION AND THAT THE REPORT OF THE WORKING GROUP SHOULD BE REVIEWED INITIALLY BY THE COMMISSION FOR SOCIAL DEVELOPMENT AND SUBSEQUENTLY FORWARDED TO ECOSOC AND TO THE GENERAL ASSEMBLY. HOWEVER, AS THE COMMISSION IS NOT SCHEDULED TO MEET AGAIN UNTIL 1979, THE COMMISSION DECIDED THAT THE FINDINGS OF THE WORKING GROUP SHOULD BE SUBMITTED TO THE MEMBERS OF THE COMMISSION FOR COMMENTS AND THAT THE REPORT, ALONG WITH THESE COMMENTS, SHOULD BE SUBMITTED TO THE RESUMED 63RD SESSION OF ECOSOC.

13. THE U.S. RESOLUTION WAS ADOPTED BY CONSENSUS, BUT A GREAT DEAL OF LOBBYING WILL HAVE TO BE DONE TO ENSURE APPROVAL BY THE ECOSOC.

14. SUBSEQUENT TO ADOPTION OF THE U.S. RESOLUTION, THE DELEGATION OF THE PHILIPPINES TABLED A RESOLUTION WHICH RECOMMENDS TO THE ECOSOC THAT A SHORT, SPECIAL SESSION OF THE COMMISSION FOR SOCIAL DEVELOPMENT BE HELD PRIOR TO THE RESUMED 63RD SESSION OF ECOSOC TO CONSIDER THE REPORT OF THE WORKING GROUP AND TO ENABLE THE COMMISSION TO MAKE A CONTRIBUTION. ALTHOUGH THIS RESOLUTION WAS ADOPTED BY CONSENSUS, A LARGE NUMBER OF DELEGATIONS EXPRESSED RESERVATIONS ON THE FINANCIAL IMPLICATIONS OF THE SPECIAL SESSION. THE 62ND SESSION OF ECOSOC WILL, THEREFORE, HAVE TO DEAL WITH THE QUESTION OF THE TIMING OF THE REPORT OF THE WORKING GROUP AND THE QUESTION OF THE ROLE OF THE COMMISSION FOR SOCIAL DEVELOPMENT.

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15. ECONOMIC AND ORGANIZATIONAL ISSUES. ECONOMIC AND ORGANIZATIONAL ISSUES ON THE PROVISIONAL AGENDA INCLUDE:
--ASSISTANCE TO THE DROUGHT-STRICKEN AREAS OF ETHIOPIA;

--RESTRUCTURING OF THE ECONOMIC AND SOCIAL SECTORS OF THE
UNITED NATIONS SYSTEM;
--AGREEMENT BETWEEN THE UNITED NATIONS AND THE INTERNATIONAL
FUND FOR AGRICULTURAL DEVELOPMENT;
--TRANSPORT QUESTION;
--POPULATION QUESTION.

16. AT THIS READING THERE IS ONLY ONE, OR POSSIBLY TWO
AGENDA ITEMS WHICH COULD CAUSE SOME PROBLEMS. THE MOST IMPOR-
TANT ITEM CONCERNS THE AGREEMENT BETWEEN THE UN AND THE INTER-
NATIONAL FUND FOR AGRICULTURAL DEVELOPMENT (IFAD). THE IFAD
ARTICLES AS NOW AGREED PROVIDE FOR A SUBSTANTIAL DEGREE OF
AUTONOMY FOR THE NEW ORGANIZATION; SOME OF THE G-77 BELIEVE
THIS AUTONOMY IS EXCESSIVE. A SECRETARIAT PAPER SUPPORTS THIS
VIEW. IT IS POSSIBLE THAT SOME DEVELOPING COUNTRIES (PERHAPS
ASSISTED BY THE NORDICS AND THE NETHERLANDS) HOLDING THIS VIEW
WILL MAKE AN EFFORT TO BRING IFAD MORE CLOSELY UNDER THE CONTROL
OF THE GENERAL ASSEMBLY OR ACCORD IT LESS AUTONOMY THAN THAT
ENJOYED BY THE OTHER INTERNATIONAL FINANCIAL INSTITUTIONS. THE
MISSION IS WORKING WITH AMBASSADOR-DESIGNATE MAGHOUB OF THE
SUDAN, WHO WILL BE CO-CHAIRMAN OF THE ECOSOC/IFAD NEGOTIATIONS, TO
DEFUSE THE PROBLEMS (SEE REFTEL).

17. ANOTHER QUESTION INVOLVES ETHIOPIA. THE DEPARTMENT WILL
HAVE TO DECIDE ITS POSITION ON WHATEVER IS PROPOSED IN TERMS
OF FURTHER DISASTER RELIEF ACTIVITY IN ETHIOPIA. IT IS RECALLED
THAT WE WENT ALONG WITH A CONSENSUS ON THE RELEVANT RESOLUTION
AT THE 31ST GENERAL ASSEMBLY BUT THAT THERE WAS SOME QUESTION
AS TO THE NEED FOR THE CONTINUED INVOLVEMENT OF THE UNITED
NATIONS DISASTER RELIEF COORDINATOR (STATE 295587).

18. THE MISSION UNDERSTANDS THAT INCLUSION OF RESTRUCTURING
ON THE AGENDA IS PURELY A FORMALITY, AS RESTRUCTURING MEETING
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Message Attributes

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